



8<sup>TH</sup>  
INTERNATIONAL  
WILDLAND FIRE  
CONFERENCE

GOVERNANCE  
PRINCIPLES:  
Towards an  
International  
Framework

# Risk communication effectiveness to mitigate human-caused rural fires:

the mental model approach applied in two European Union projects

Mayara Emilia Barbosa Souza<sup>1,2</sup>; Abílio Pereira Pacheco<sup>\*3,1,2</sup>; Jorge Grenha Teixeira<sup>1,2</sup>; José Miguel Cardoso Pereira<sup>4</sup>; Maria Inês Costa Lago<sup>1</sup>

<sup>1</sup> Faculty of Engineering of the University of Porto

<sup>2</sup> INESC TEC

<sup>3</sup> ForestWISE, Collaborative Laboratory for Integrated Forest & Fire Management

<sup>4</sup> Forest Research Centre, School of Agriculture, University of Lisbon



# Introduction

- Fire is a traditional land management practice, despite the high risk of rural fires due to climate change and fire misuse.
- Researchers have sought to understand the key features of communication practices to improve rural fire risk management.
- In the past, the term “risk communication” was considered a one-way process of disclosing messages in which experts assumed the role of transmitters and, laypeople recipients of messages.
  - One-way **messages** within the scope of risk communication began to be understood as **too limiting**.

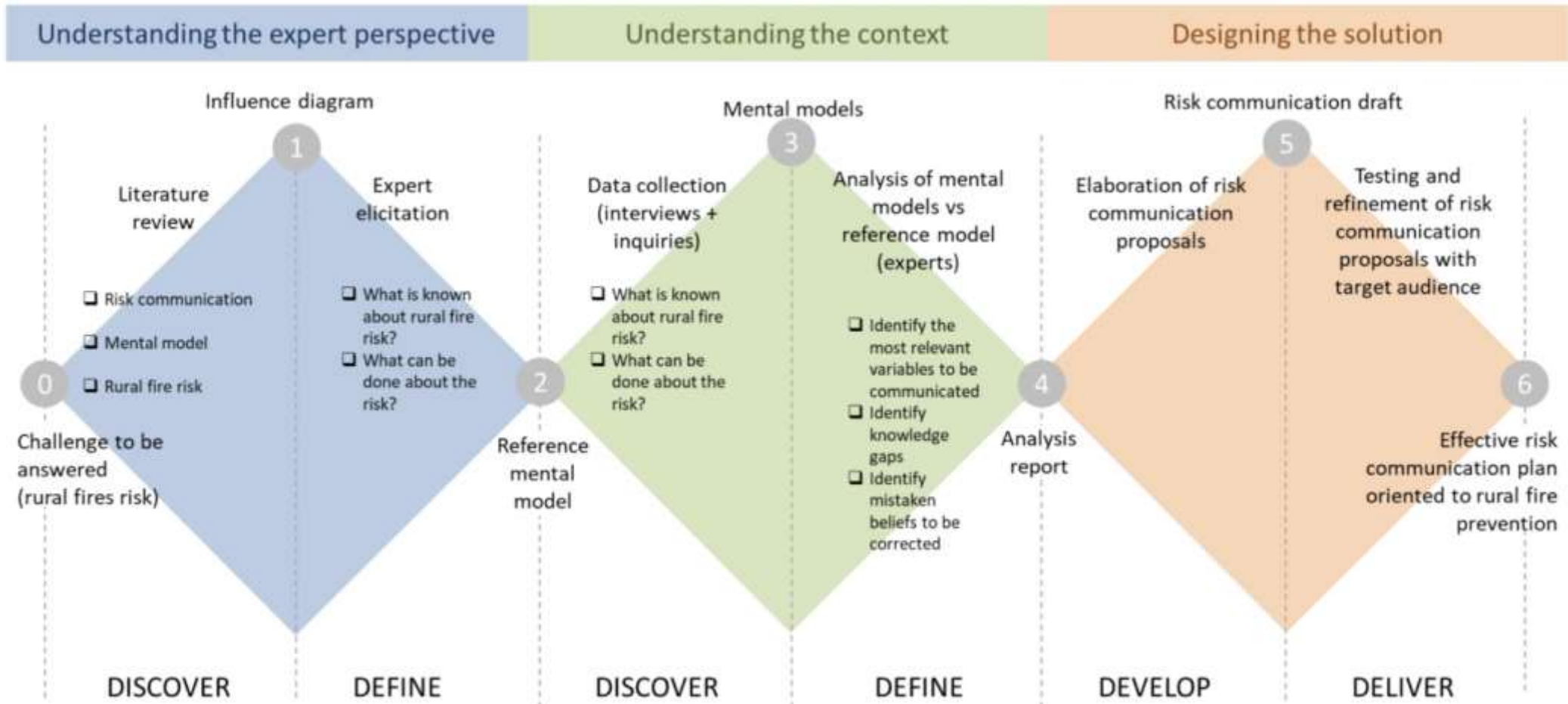
# Introduction

- According to the Committee on Risk Perception and Communication (1989), risk communication is defined as “***an interactive process of exchanging information and opinions between individuals, groups, and institutions***”.
- For Morgan et al. (2002), communication’s purpose is to provide lay individuals with the information necessary for them to be capable of making independent and informed decisions about risks in the field of health, safety, and the environment.
  - there is a ***need for dialogue*** between the responsible for communication and the set of stakeholders (Palenchar, 2005).
  - stakeholder participation improves the quality of decision-making and avoids harmful confrontations between the entities and the community (Renn, 2010).

# Objective

This study aims to **demonstrate the applicability of the mental model approach** to *improve risk communication effectiveness to reduce accidental fire ignitions* caused by traditional burning and leisure activities in the wildland-urban interface.

# Method: Carnegie Mellon mental models approach



\*improve risk communication effectiveness to reduce accidental fire ignitions caused by...

# Application

- This systemic approach is being applied in two projects:



July 2020 | June 2023

European Regional Development Fund

National consortium of 20 partners

5.601.873,10 EUR



increase sustainable forest management, the competitiveness of the Portuguese forestry sector, and reduce the impact of rural fires

traditional burning



# FIRE-RES

December 2021 | December 2025

European Horizon 2020 research and innovation programme

European consortium of 34 partners from 13 countries

19.896.326,62 EUR



develop a holistic and integrated fire management strategy to efficiently and effectively address Extreme Wildfire Events in Europe in 11 Living Labs

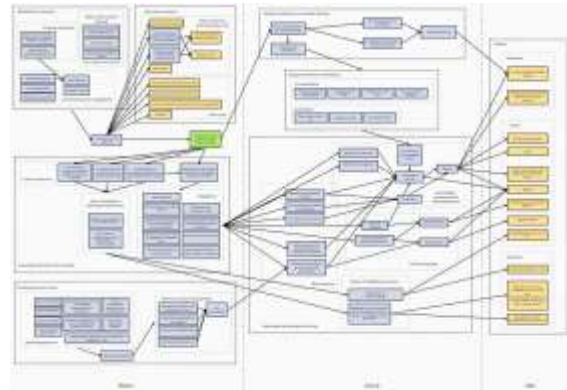
leisure activities in the wildland-urban interface

# Application rePL<sup>3</sup>NT

Understand the expert perspective

Start  
rePL<sup>3</sup>NT

Expert elicitation  
28 participants  
TOTAL  $\cong$  39 hours

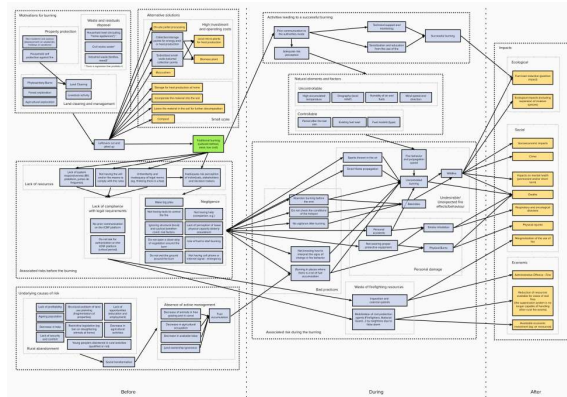


# Application rePLANT

## Understand the expert perspective

Start  
rePLANT

Expert elicitation  
28 participants  
TOTAL  $\cong$  39 hours



## Understand the context



Focus group 20 participants  
Forest and agricultural owners;  
Residents and agricultural producers





# Application rePLANT

Understand the context

On-site visits and observations

Recarei e Sobreira

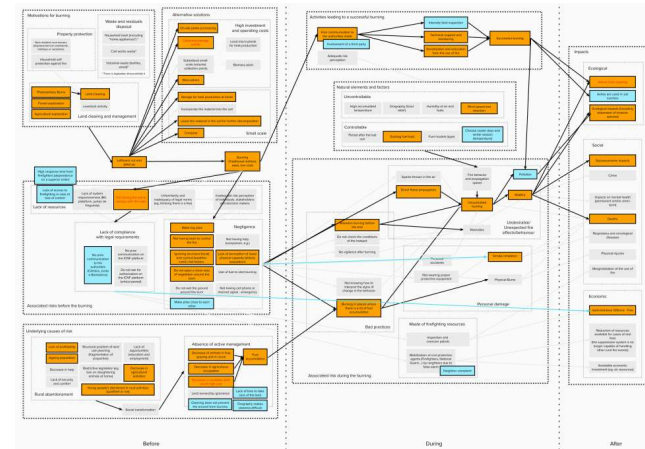


# Application rePLANT

Understand the context

On-site visits and observations

Recarei e Sobreira



Individual interviews  
(laypeople)

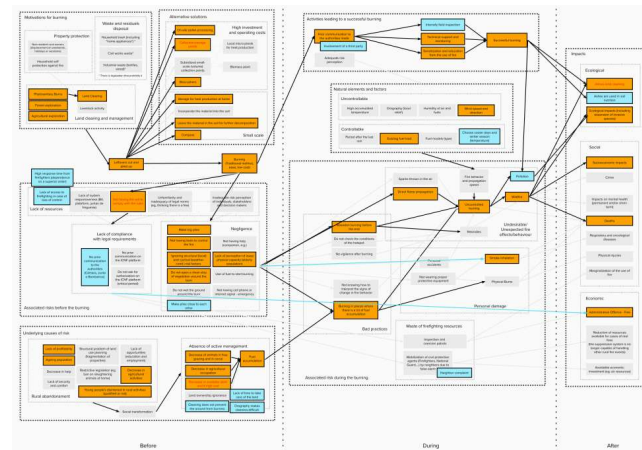
15 participants

# Application rePLANT

Understand the context

## On-site visits and observations

Recarei e Sobreira

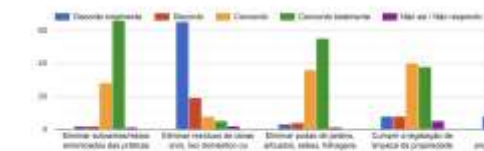


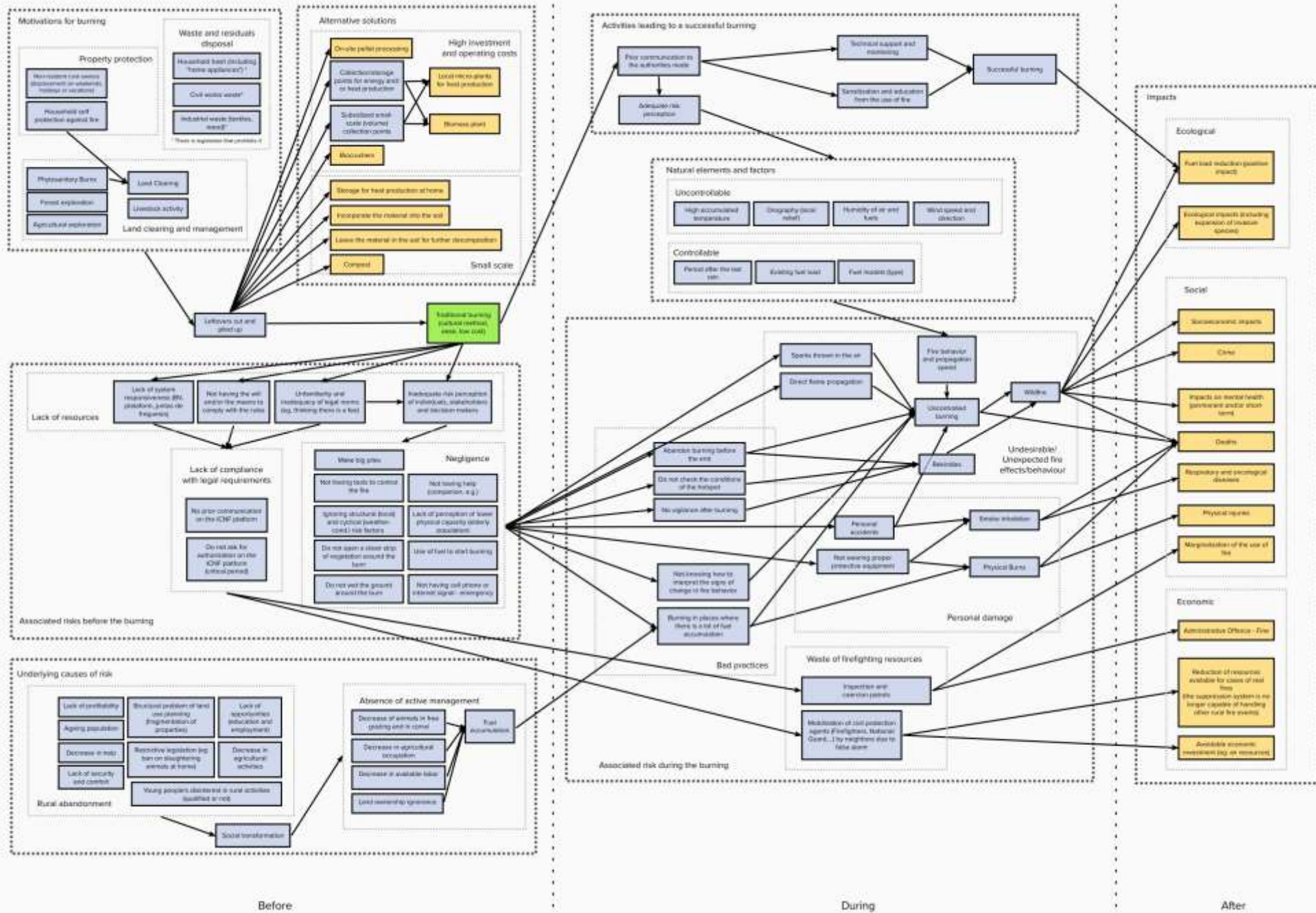
Individual interviews (laypeople)  
15 participants

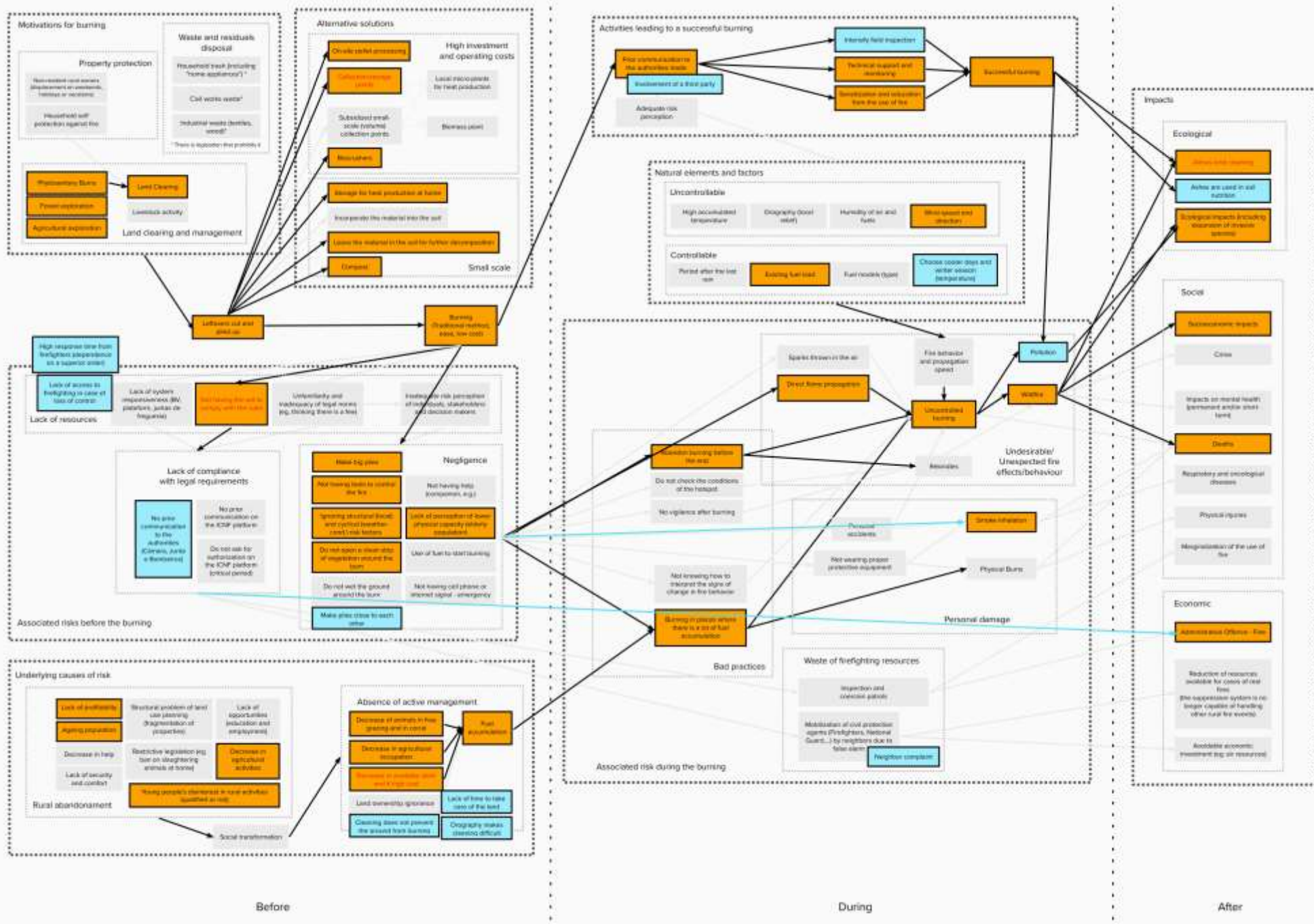
Survey (data validation)  
≈ 130 responses



6. Na sua opinião, qual o melhor de armazém? Para cada uma das alternativas seleccione a sua opção (marque totalmente a opção totalmente adequada)





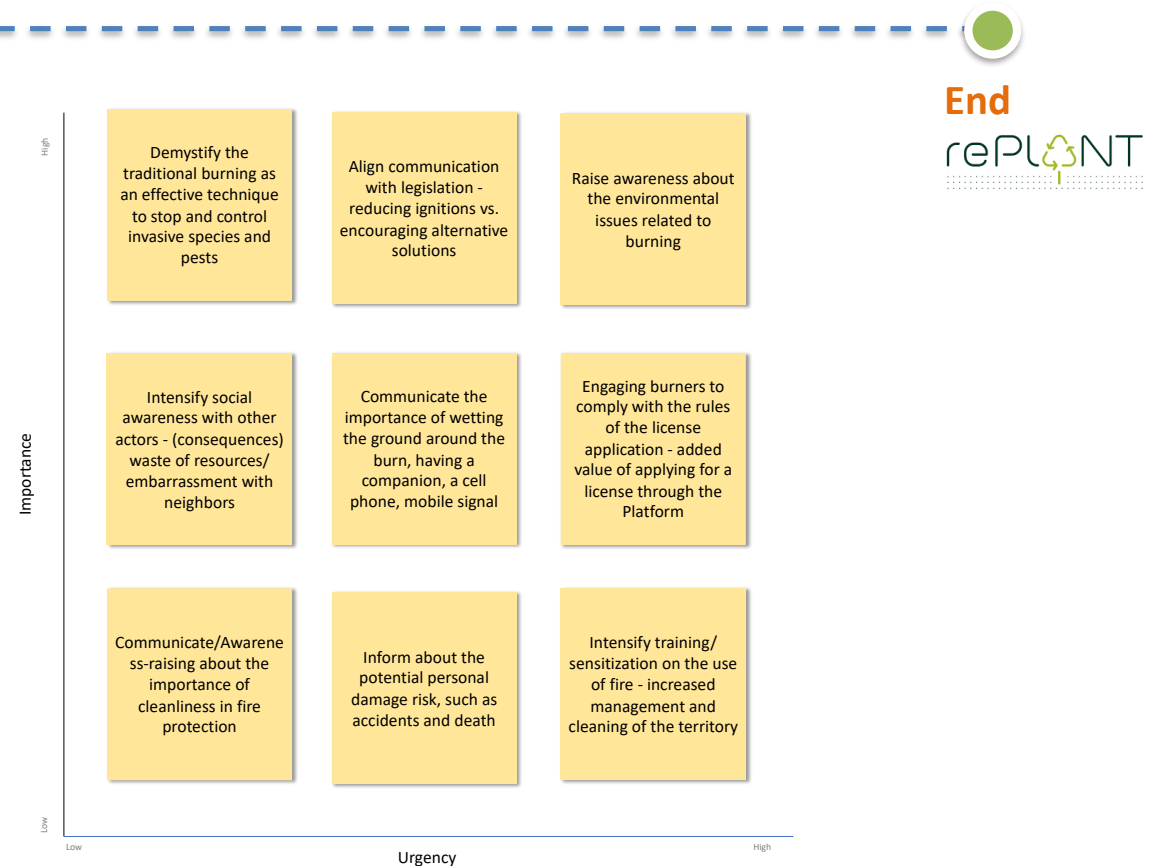


# Application rePLANT

## Design the solution

From the comparison between two different perspectives (expert vs. rural population) and with the support of thematic analyses, this study identified gaps of knowledge, mistaken beliefs, and the most relevant factors to be communicated.

## Preparation of risk communication proposals



# Application FIRE-RES

**Maria Inês Costa Lago**  
Research student at Master in Services Engineering and Management (FEUP)



## Understand the expert perspective

Start



**Initial mental model**   
(based on the literature review)

- ✓ Leisure activities in forest areas



**Expert elicitation** (Current situation)  
Concluded "expert" interviews (n=6)

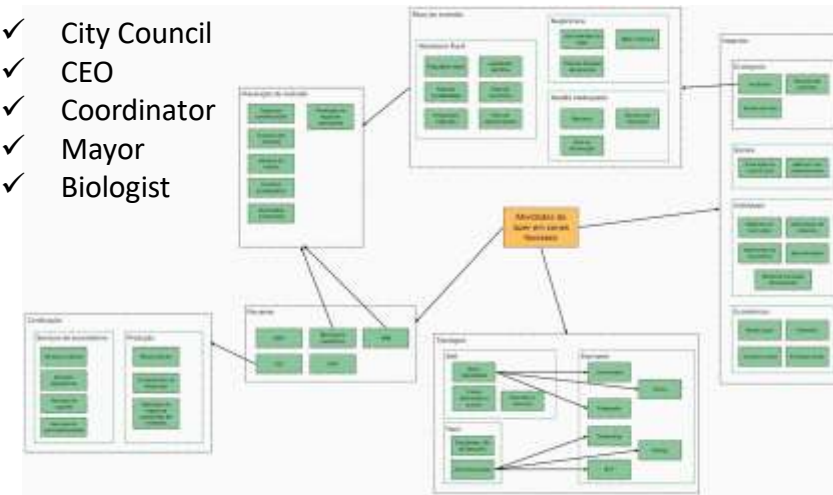


Ongoing "expert" interviews (n=6)



Data analysis (ongoing)  
Transcription and codification

- ✓ City Council
- ✓ CEO
- ✓ Coordinator
- ✓ Mayor
- ✓ Biologist



**Next steps**

- Understand the context (laypeople)
- Design the solution

# Conclusions

- Overall, this study helps decision-makers and stakeholders to
  - explore the underlying reasons for resistance to behavioral change
  - refine the risks communication goals
  - and define guidelines to support the design of new risk communication strategies
- Hopefully, a contribution to mitigating human-caused rural fires by disseminating new behaviors and practices.



# Acknowledgments

The authors would like to thank **rePLANT's project PPS2 workgroup** for the insightful discussions, and its leadership, for steering us in the right direction. The authors also gratefully acknowledge **all actors interviewed** who have shared their knowledge and contributed to the systematization of this mental model.

This work was supported by **European Regional Development Fund** (POCI-01-0247-FEDER-04608) through a project called rePLANT - Implementation of collaborative strategies for integrated forest and fire management.

This work was supported by work was supported by **European Horizon 2020 research and innovation programme** under grant agreement nº 101037419, through a project called FIRE-RES - Innovative technologies and socio-economic solutions for fire-resistant territories in Europe.



**8<sup>TH</sup>**  
INTERNATIONAL  
WILDLAND FIRE  
CONFERENCE



forestwise



FIRE-RES



# Thank you!

Mayara Souza

[msouza@fe.up.pt](mailto:msouza@fe.up.pt)

Abílio Pereira Pacheco

[abilio.p.pacheco@gmail.com](mailto:abilio.p.pacheco@gmail.com)



8<sup>TH</sup>  
INTERNATIONAL  
WILDLAND FIRE  
CONFERENCE



forestwise



FIRE-RES

