

HB 5842 – Rep. Dave Vella, Rep. Justin Slaughter, Rep. Kevin Olickal, & Rep. Lilian Jiménez

Illinois has a constitutional obligation to provide a vigorous defense to people who cannot afford to hire private lawyers—but it is one of only seven states with no statewide body to ensure it fulfills this duty.

Multiple reports and investigations from 2019-2023 have revealed Illinois' public defense crisis:

- Illinois has not significantly changed its public defense structure since 1949, 14 years before the modern right to state-provided counsel.
- About 60% of Illinois counties have no government office of public defense and instead contract with private attorneys, often on a parttime basis.
- Judges appoint and remove county chief defenders in every county except Cook—despite professional standards prohibiting these practices.



The FAIR Act will:

- Immediately bring Illinois into compliance with American Bar Association (ABA) standards for defender independence from judicial and political interference.
- Allow for a two-year planning process for a hybrid state-plus-county defender system based on client and defender needs and input.
- Maintain state funding to county defenders without interruption.
- Facilitate Illinois' reliable and equitable fulfillment of its Sixth Amendment obligations.

Funded Advocacy

Many individual public defenders currently carry caseloads that should be handled by multiple full-time lawyers while simultaneously performing additional investigation, case management, and administrative duties due to having insufficient support staff. Rural, Black, and Latinx clients are disproportionately impacted by underinvestment in public defense.

The FAIR Act creates an Office of the State Public Defender to:

- Assess, with client communities and local public defenders, client needs and defense office staffing, resources, and workloads around the state.
- Distribute state funds to county defenders and supplement their work with state purchasing and staffing.
- Improve recruitment, hiring, contracting, and training of public defenders statewide.

Independent Representation

Judges have removed public defenders after they spoke out about insufficient office resources and client services. Judicial appointment and removal of public defenders creates a conflict of interest with client needs and prevents defenders from informing the public about the defense crisis.

The FAIR Act creates a State Public Defender Commission to:

- Appoint and remove county defenders independent of the judiciary, in alignment with national standards.
- Provide transparent oversight of the Office of the State Public Defender and defense expenditures.

See reverse for a complete list of more than 45 endorsing organizations. Contact: Sharlyn Grace, Cook County Public Defender's Office: 773-946-8535 or sharlyn.grace@cookcountyil.gov ILPublicDefenderStats.org/FairAct

The FAIR Act has been endorsed by:

Access Living A Just Harvest **AIDS Foundation Chicago** Ascend Justice Asian Americans Advancing Justice - Chicago **Better Government Association Cannabis Equity IL Coalition Champaign County Bailout Coalition** Change Peoria **Chicago Appleseed Center for Fair Courts Chicago Community Bond Fund Chicago Council of Lawyers Chicago Urban League** Chicago United Solidarity Project (CUSP) **Children's Best Interest Project Color of Change** Faith Coalition for the Common Good Farmworker and Landscaper Advocacy Project (FLAP) **Greater West Town Community Development** Project Health & Medicine Policy Research Group **Illinois Coalition Against Domestic Violence** Illinois Collaboration on Youth **Illinois Harm Reduction & Recovery Coalition** Illinois National Organization for Women (NOW) **Illinois Network for Pretrial Justice Illinois Prisoner Rights Coalition**

Illinois Social Justice Alliance Interfaith Criminal Justice Task Force League of Women Voters of Illinois Liberation Library **Metro East Organization** NAMI Illinois National Lawyers Guild - Chicago Nikkei Uprising **Prison Policy Initiative** The Center for Empowerment and Justice The People's Lobby The Porchlight Collective SAP **Restore Justice** The Resurrection Project Shriver Center on Poverty Law Smart Decarceration Project, University of Chicago Southsiders Organized for Unity and Liberation (SOUL) TASC (Treatment Alternatives for Safe Communities) **Trinity United Church of Christ Chicago** Unitarian Universalist Advocacy Network of Illinois **Unitarian Universalist Prison Ministry of Illinois** Youth Empowerment Performance Project (YEPP) YWCA Champaign County YWCA McLean County



103RD GENERAL ASSEMBLY

State of Illinois

2023 and 2024

HB5842

Introduced 5/14/2024, by Rep. Dave Vella

SYNOPSIS AS INTRODUCED:

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Creates the State Public Defender Act. Creates the Office of State Public Defender as an agency of State government. Provides that the Office of State Public Defender shall be an independent agency within the judicial branch of government and the Office's records shall be subject to the Freedom of Information Act. Provides that the Office of State Public Defender shall be under the supervision and direction of the State Public Defender. Sets forth the powers and duties of the State Public Defender, including the duties of the initial State Public Defender. Provides that the initial State Public Defender shall be appointed by the Supreme Court. Sets forth specified duties and responsibilities of the initial State Public Defender. Creates the State Public Defender Commission. Sets forth membership and duties of the Commission, including appointments of the State Public Defender after the initial appointment. Amends the Public Defender and Appointed Counsel Division of the Counties Code. Provides that any 2 or more counties of this State that are within the same judicial circuit may by joint resolution of the several county boards involved create a common Office of public defender for the counties so joined or allow representation in one county by the public defender appointed in the collaborating county (rather than 2 or more adjoining counties within the same judicial circuit may create a common Office of public defender). Provides that, when a vacancy occurs in the position of public defender, the State Public Defender shall nominate and the State Public Defender Commission shall appoint a properly qualified public defender using the application and selection process developed under the State Public Defender Act. Removes certain differences based upon county populations. Removes provisions relating to the Public Defender Quality Defense Task Force. Provides that a public defender may be removed only for good cause or dereliction of duty after notice and a hearing before the State Public Defender Commission (rather than by the president of the county board after a notice and hearing of the county board). Modifies how a public defender is compensated and how moneys in the Public Defender Fund may be used. Makes other changes. Amends various Acts to make conforming changes.

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AN ACT concerning State government.

Be it enacted by the People of the State of Illinois, represented in the General Assembly:

Section 1. Short title. This Act may be cited as the State
Public Defender Act.

6 Section 5. Legislative declaration. The General Assembly 7 recognizes that zealous legal representation in criminal, 8 juvenile delinquency and dependency proceedings and related 9 matters is a constitutional right of the people of the State of Illinois and that high-quality legal representation should be 10 available regardless of a person's ability to pay. Therefore, 11 it is the intent of the General Assembly to provide for an 12 effective public defender system throughout the State and to 13 14 encourage the active and substantial participation of the 15 private bar in the representation of accused people.

Section 10. Definitions. As used in this Act, unless the context otherwise requires:

18 "Commission" means the State Public Defender Commission
19 established under Section 40.

20 "Public defender" has the meaning ascribed to it in
21 Section 3-4000.1 of the Counties Code.

22 "State Public Defender" means the individual appointed as

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2 Section 15. Office of State Public Defender. The Office of 3 State Public Defender is hereby created as an agency of State 4 government and an independent agency within the judicial 5 branch of government. The Office of State Public Defender 6 shall be under the supervision and direction of the State 7 Public Defender, and its records shall be subject to the 8 Freedom of Information Act.

9 Section 20. Oath of office. The State Public Defender
10 shall take the oath of office provided by law before assuming
11 the duties of the Office of State Public Defender.

Section 25. Salary. The State Public Defender shall receive an annual salary equivalent to that of the Attorney General.

15 Section 30. Powers and duties of the State Public 16 Defender.

(a) The State Public Defender or the State Public Defender's designee shall act as attorney when appointed by a court, without fee, for all otherwise unrepresented persons who are held in custody or who are charged with the commission of any criminal offense before any court within any county, and who the court finds are unable to afford counsel. The Office of the State Public Defender shall be the attorney,
 without fee, when so appointed by the court under the Juvenile
 Court Act of 1987.

(b) The initial State Public Defender shall be nominated 4 by a nonprofit organization created by and composed of 5 6 Illinois' public defenders to advance public defense practice 7 and appointed for a 2-year term by a majority vote of the 8 Supreme Court. Each subsequent State Public Defender shall be 9 appointed for a 6-year term under Section 45. The State Public 10 Defender shall adopt rules, instructions, and orders 11 consistent with this Act, further defining the organization of 12 the Office of the State Public Defender and the duties of the Office's employees. 13

14 (c) Before submitting a budget request to the General
15 Assembly, the State Public Defender shall submit the budget
16 request to the State Public Defender Commission for approval.

(d) The State Public Defender may:

(1) provide representation in counties located within
its regional offices in addition to appointed counsel and
county public defenders;

(2) provide county public defenders with the
 assistance of attorneys, expert witnesses, investigators,
 administrative staff, and social service staff;

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(3) provide training to county public defenders;

25 (4) maintain a panel of private attorneys available to
26 serve as counsel on a case-by-case basis;

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1 (5) establish programs, alone or in conjunction with 2 law schools, for the purpose of using law students as 3 legal assistants; and

(6) cooperate and consult with State and county 4 5 agencies, professional associations, and other groups of 6 concerning the causes criminal conduct, the 7 rehabilitation and support of persons charged with and 8 convicted of crime, the administration of criminal 9 justice, and the administration of juvenile delinguency 10 and dependency matters.

11 (e) The State Public Defender shall establish a 12 recruitment and retention plan to ensure a skilled and diverse 13 workforce is available to serve clients in every part of the 14 State.

15 (f) The State Public Defender shall establish and 16 supervise training programs for the State Public Defender's 17 employees.

18 (g) The State Public Defender shall adopt rules, 19 instructions, and orders, consistent with this Act to further 20 define the organization of the Office of State Public Defender 21 and the duties of employees of the Office of the State Public 22 Defender.

(h) The State Public Defender shall maintain a website to provide the public with information about the Office of State Public Defender and its organization, information on how to join the Client Community Advisory Board, information for

people seeking employment in public defense, supplementary statistics and reports of public interest, reports to the Commission and State agencies, and agendas, minutes, and documents for Commission meetings.

5 (i) The requirement for reporting to the General Assembly 6 shall be satisfied by filing copies of the report as required 7 by Section 3.1 of the General Assembly Organization Act and 8 filing such additional copies with the State Government Report 9 Distribution Center for the General Assembly as is required 10 under paragraph (t) of Section 7 of the State Library Act.

11 (j) All required reports shall be simultaneously 12 transmitted to the Supreme Court and to the Governor.

13 Section 35. Office of State Public Defender organization.

14 (a) During the initial State Public Defender's 2-year 15 term, the State Public Defender shall establish a Public 16 Defender Advisory Board, composed of attorneys providing public defense services in this State, including public 17 defenders, which shall meet regularly to advise the Office of 18 19 the State Public Defender regarding legal practice issues and resource needs around the State and establishing workload, 20 21 staffing, and salary standards for the provision of public 22 defense throughout the State.

(b) During the initial State Public Defender's term, the
State Public Defender shall collaborate with the Public
Defender Advisory Board to determine which judicial circuits

or geographic regions require State public defenders and how many public defenders and staff are required to supplement existing public defenders, staff, and appointed counsel for the State in order to comply with the State's legal and ethical obligations.

6 (c) During the initial State Public Defender's term, the 7 State Public Defender shall establish a Client Community 8 Advisory Board, composed of former clients and impacted 9 community members, which shall meet regularly to advise the 10 Office of the State Public Defender regarding client legal 11 issues and needs around the State.

(d) During the initial State Public Defender's term, the State Public Defender shall collaborate with the Public Defender Advisory Board to devise an application and selection process for whenever there is an open public defender position.

17 (e) During the initial State Public Defender's term, the State Public Defender shall establish a working group to 18 19 assess the availability of public defender representation and 20 adequacy of resources in proceedings under Article II of the Juvenile Court Act. The working group members shall include 21 22 current public defenders, non-public defenders that provide 23 legal representation to parents/respondents, and nonprofit 24 advocates with expertise in parent legal representation and 25 shall meet regularly to advise the Office of the State Public 26 Defender regarding client legal issues and needs around the

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(f) During the initial State Public Defender's term, the
State Public Defender shall establish a procedure for
distributions from the Public Defender Fund described under
Section 3-4014 of the Counties Code.

6 (1) The purpose of the Public Defender Fund is to 7 supplement, not displace, county-level public defender 8 offices' budgets and to aid county public defenders in 9 providing effective assistance of counsel to their 10 clients.

11 (2) State support, funding, and services provided to 12 any county public defender office shall neither affect nor 13 be offset by any reduction in existing or projected public 14 defender office budgets.

15 (3) Appropriate uses of funds include, but are not16 limited to:

17 (A) hiring investigators, social workers, or18 mental health clinicians;

(B) increasing compensation for attorney andnon-attorney employees;

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(C) funding expert witnesses; and

(D) training attorney and non-attorney employees.

(4) Requests by countries for financial support from
the Public Defender Fund shall originate solely from the
chief public defender of any jurisdiction and shall be
submitted directly to the Office of the State Public

Defender. Financial support shall be paid to the county in which the requesting chief public defender practices, and the county treasurer shall cause that entire amount to be placed in the operating budget of the public defender for immediate use.

6 (5) County public defender offices shall provide the 7 Office of State Public Defender with a report including a 8 detailed accounting of the provided funds and an 9 evaluation of the impact of the provided funds within a 10 reasonable time frame established by the Office of State 11 Public Defender.

12 (g) Following the planning phase described in subsections (a) through (f), the State Public Defender may establish 13 14 regional offices. The State Public Defender shall appoint a 15 deputy defender for each regional office who shall serve as 16 the administrator of that office. Each deputy defender must be 17 an attorney licensed to practice law in this State. Deputy public defenders shall serve at the pleasure of the State 18 Public Defender. 19

20 (h) The Office of the State Public Defender shall hire and 21 train new State-employed personnel to carry out the Office's 22 duties under this Act, including, but not limited to, 23 licensed to practice law in this State, attornevs and administrative, investigative, and social services employees. 24 25 Nothing in this Act shall be construed to invalidate, 26 diminish, or otherwise interfere with any collective 842 - 9 - LRB103 40494 RLC 72946 b

bargaining agreement or representation rights under the
 Illinois Public Labor Relations Act, if applicable.

3 (i) Deputy defenders shall employ, with the approval of
4 the State Public Defender, assistant public defenders,
5 investigators, social services staff, administrative staff,
6 and other employees under their direct supervision, as
7 described in subsection (h) of this Section.

8 (j) Attorneys employed by the Office of the State Public 9 Defender shall devote full time to their duties, except as 10 provided in Section 50, and may not engage in the private 11 practice of law.

12 Section 40. State Public Defender Commission.

13 (a) The State Public Defender Commission is hereby created 14 as an independent body within the judicial branch. The 15 Commission shall be composed of 11 members, appointed as 16 follows:

17 (1) Two members appointed by the Governor from a panel 18 of 5 persons nominated by a nonprofit organization created 19 by and composed of Illinois' public defenders to advance 20 public defense practice;

(2) Two members appointed by the Supreme Court from a
panel of 5 persons nominated by an organization of
Illinois chief public defenders;

24 (3) One member appointed by the Supreme Court from a
 25 panel of 3 criminal defense lawyers nominated by a

voluntary association of lawyers which aims to assist
 Illinois lawyers in the practice of law and to promote the
 advancement of justice;

4 (4) one member appointed by the Speaker of the House
5 of Representatives;

6 (5) one member appointed by the Minority Leader of the 7 House of Representatives;

8 (6) one member appointed by the President of the9 Senate;

10 (7) one member appointed by the Minority Leader of the11 Senate;

12 (8) one member appointed by the Governor representing 13 community-based organizations that support the success of 14 people impacted by the criminal or juvenile delinquency 15 and dependency legal systems; and

(9) one member appointed by the Governor representing
 organizations advocating for civil rights or criminal or
 juvenile delinquency or dependency legal system reform.

All appointments shall be filed with the Secretary of 19 20 State by the appointing authority. The terms of the original members shall be as follows: 5 members shall be appointed to 21 22 2-year terms and until a successor is appointed and qualified 23 and 6 members shall be appointed to 4-year terms and until a successor is appointed and qualified. Thereafter, all members 24 25 shall be appointed to 4-year terms and until a successor is 26 appointed and qualified. The chairperson, at the first meeting

of the Commission, shall conduct a drawing by lot to determine whether each original member shall be appointed to a 2-year or 4-year term.

Persons appointed to the Commission shall have 4 (b) 5 significant experience in the defense of indigent clients in criminal or juvenile proceedings or shall have demonstrated a 6 7 strong commitment to quality representation in indigent 8 defense matters. No person shall be appointed to the 9 Commission who, within the 2 years prior to appointment, has 10 received compensation to be a judge, elected official, 11 judicial officer, prosecutor, or law enforcement official, or 12 who has served as an employee of such a person.

13 (c) No member may serve more than 2 full 4-year terms. 14 Vacancies in the membership of the Commission are to be filled 15 in the same manner as original appointments. A vacancy shall 16 be declared upon any member missing 3 or more meetings in a row 17 unless the chairperson finds there was good cause for the absences. Appointments to fill vacancies occurring before the 18 19 expiration of a term are for the remainder of the unexpired 20 term.

(d) Members of the Commission shall elect from the membership of the Commission a chairperson, vice-chairperson, and secretary. No officer may serve more than one full 4-year term as an officer. The Commission shall meet quarterly. The chairperson shall determine the time and place of meetings. Additional meetings may be held upon petition to the

1 chairperson by 7 or more members of the Commission or upon the 2 call of the chairperson after 7 days written notice to the 3 members.

4 (e) The Commission shall approve the Office of State
5 Public Defender distribution of the Public Defender Fund under
6 Section 3-4014 of the Counties Code.

7 (f) Members of the Commission may receive a stipend upon 8 demonstrated need, based on a decision of the chairperson. 9 Members of the Commission shall receive reimbursement for 10 actual expenses incurred in the performance of the member's 11 duties.

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(g) Six members of the Commission constitute a quorum.

13 (h) Records and proceedings of the Commission shall be 14 subject to the Open Meetings Act and Freedom of Information 15 Act.

Section 45. Powers and Duties of the State Public Defender
Commission.

18 (a) After the term of the initial State Public Defender concludes, the Commission, by a vote of a majority of the 19 members of the Commission, shall appoint a State Public 20 21 Defender for a 6-year term and until the State Public 22 Defender's successor is appointed and qualified. The State 23 Public Defender must be an attorney licensed to practice law 24 in this State and must have criminal defense experience. The State Public Defender shall devote full time to the duties of 25

1 the Office of State Public Defender and may not engage in the 2 private practice of law.

The State Public Defender shall draft, 3 (b) and the Commission shall approve and publish, 4 standards for 5 trial-level public defense in the State, including 6 identification of workload standards and ratios of attorney to non-attorney staff, such as investigators, mitigators, social 7 8 workers, and administrative support staff.

9 (c) The Commission shall approve or modify an operational 10 budget and the Public Defender Fund expenditures submitted to 11 the Commission by the State Public Defender.

12 (d) The Commission may remove the State Public Defender 13 only for cause and after a hearing. The Commission may hold 14 such a hearing on the Commission's own motion and may adopt 15 rules establishing other procedures for the hearing.

16 (e) The State Public Defender shall submit reports to the 17 Commission on the operation of the Office of State Public Defender at each quarterly meeting. The State Public Defender 18 19 shall submit a comprehensive report to the Commission at the 20 end of each fiscal year. The Commission may require the State Public Defender to submit additional or amended reports on any 21 22 aspect of the operation of the Office of State Public 23 Defender.

24 Section 50. Shared position. For purposes of this Section,25 "shared position" means a position in which individuals share

the salary and employee benefits. For purposes of seniority, each individual shall receive credit at a rate equal to the percentage of time employed in a shared position. Attorneys sharing a position may not engage in the private practice of law.

6 Section 80. The Freedom of Information Act is amended by7 changing Section 7 as follows:

- 8 (5 ILCS 140/7)
- 9 Sec. 7. Exemptions.

10 (1) When a request is made to inspect or copy a public 11 that contains information that is record exempt from disclosure under this Section, but also contains information 12 that is not exempt from disclosure, the public body may elect 13 14 to redact the information that is exempt. The public body 15 shall make the remaining information available for inspection and copying. Subject to this requirement, the following shall 16 17 be exempt from inspection and copying:

18 <u>(a) Records created or compiled by a State public</u> 19 <u>defender agency or commission subject to this Act that</u> 20 <u>contain: individual client identity; individual case file</u> 21 <u>information; records that are otherwise subject to</u> 22 <u>attorney-client privilege; records that would not be</u> 23 <u>discoverable in litigation; records under Section 2.15;</u> 24 <u>training materials; records related to attorney</u> 1 <u>consultation and representation strategy; or any of the</u> 2 <u>above concerning clients of county public defenders or</u> 3 <u>other defender agencies and firms. This exclusion does not</u> 4 <u>apply to de-identified, aggregated, administrative</u> 5 <u>records, such as general case processing and workload</u> 6 <u>information.</u>

7 (a-5) (a) Information specifically prohibited from
 8 disclosure by federal or State law or rules and
 9 regulations implementing federal or State law.

(b) Private information, unless disclosure is required
by another provision of this Act, a State or federal law,
or a court order.

13 (b-5) Files, documents, and other data or databases 14 maintained by one or more law enforcement agencies and 15 specifically designed to provide information to one or 16 more law enforcement agencies regarding the physical or 17 mental status of one or more individual subjects.

Personal information contained within public 18 (C) 19 records, the disclosure of which would constitute a clearly unwarranted invasion of personal privacy, unless 20 21 the disclosure is consented to in writing by the 22 individual subjects of the information. "Unwarranted 23 invasion of personal privacy" means the disclosure of 24 information that is highly personal or objectionable to a 25 reasonable person and in which the subject's right to 26 privacy outweighs any legitimate public interest in

obtaining the information. The disclosure of information that bears on the public duties of public employees and officials shall not be considered an invasion of personal privacy.

5 (d) Records in the possession of any public body 6 created in the course of administrative enforcement 7 proceedings, and any law enforcement or correctional 8 agency for law enforcement purposes, but only to the 9 extent that disclosure would:

10 (i) interfere with pending or actually and 11 reasonably contemplated law enforcement proceedings 12 conducted by any law enforcement or correctional 13 agency that is the recipient of the request;

14 (ii) interfere with active administrative 15 enforcement proceedings conducted by the public body 16 that is the recipient of the request;

17 (iii) create a substantial likelihood that a 18 person will be deprived of a fair trial or an impartial 19 hearing;

20 unavoidably disclose the identity of a (iv) confidential confidential 21 source, information 22 furnished only by the confidential source, or persons 23 who file complaints with or provide information to 24 administrative, investigative, law enforcement, or 25 penal agencies; except that the identities of 26 witnesses to traffic crashes, traffic crash reports,

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and rescue reports shall be provided by agencies of local government, except when disclosure would interfere with an active criminal investigation conducted by the agency that is the recipient of the request;

(v) disclose unique or specialized investigative 6 7 techniques other than those generally used and known internal 8 disclose documents of correctional or 9 agencies related to detection, observation, or 10 investigation of incidents of crime or misconduct, and 11 disclosure would result in demonstrable harm to the 12 agency or public body that is the recipient of the 13 request;

(vi) endanger the life or physical safety of law
 enforcement personnel or any other person; or

(vii) obstruct an ongoing criminal investigation by the agency that is the recipient of the request.

law enforcement record created for 18 (d-5) A law 19 enforcement purposes and contained in a shared electronic 20 record management system if the law enforcement agency 21 that is the recipient of the request did not create the 22 record, did not participate in or have a role in any of the 23 events which are the subject of the record, and only has access to the record through the shared electronic record 24 25 management system.

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(d-6) Records contained in the Officer Professional

1 Conduct Database under Section 9.2 of the Illinois Police 2 Training Act, except to the extent authorized under that 3 Section. This includes the documents supplied to the 4 Illinois Law Enforcement Training Standards Board from the 5 Illinois State Police and Illinois State Police Merit 6 Board.

7 (d-7) Information gathered or records created from the
8 use of automatic license plate readers in connection with
9 Section 2-130 of the Illinois Vehicle Code.

(e) Records that relate to or affect the security of
 correctional institutions and detention facilities.

12 (e-5) Records requested by persons committed to the 13 Department of Corrections, Department of Human Services 14 Division of Mental Health, or a county jail if those 15 materials are available in the library of the correctional 16 institution or facility or jail where the inmate is 17 confined.

18 (e-6) Records requested by persons committed to the 19 Department of Corrections, Department of Human Services 20 Division of Mental Health, or a county jail if those 21 materials include records from staff members' personnel 22 files, staff rosters, or other staffing assignment 23 information.

24 (e-7) Records requested by persons committed to the
 25 Department of Corrections or Department of Human Services
 26 Division of Mental Health if those materials are available

through an administrative request to the Department of
 Corrections or Department of Human Services Division of
 Mental Health.

(e-8) Records requested by a person committed to the 4 5 Department of Corrections, Department of Human Services 6 Division of Mental Health, or a county jail, the 7 disclosure of which would result in the risk of harm to any person or the risk of an escape from a jail or correctional 8 9 institution or facility.

10 (e-9) Records requested by a person in a county jail 11 committed to the Department of Corrections or or 12 Department of Human Services Division of Mental Health, containing personal information pertaining to the person's 13 14 victim or the victim's family, including, but not limited 15 to, a victim's home address, home telephone number, work 16 or school address, work telephone number, social security 17 number, or any other identifying information, except as may be relevant to a requester's current or potential case 18 19 or claim.

20 (e-10) Law enforcement records of other persons 21 requested by a person committed to the Department of 22 Corrections, Department of Human Services Division of 23 Mental Health, or a county jail, including, but not 24 limited to, arrest and booking records, mug shots, and 25 crime scene photographs, except as these records may be 26 relevant to the requester's current or potential case or - 20 - LRB103 40494 RLC 72946 b

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claim.

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2 Preliminary drafts, notes, recommendations, (f) 3 memoranda, and other records in which opinions are expressed, or policies or actions are formulated, except 4 5 that a specific record or relevant portion of a record 6 shall not be exempt when the record is publicly cited and 7 identified by the head of the public body. The exemption provided in this paragraph (f) extends to all those 8 9 records of officers and agencies of the General Assembly 10 that pertain to the preparation of legislative documents.

11 (q) Trade secrets and commercial or financial 12 information obtained from a person or business where the trade secrets or commercial or financial information are 13 14 furnished under a claim that they are proprietary, 15 privileged, or confidential, and that disclosure of the 16 trade secrets or commercial or financial information would 17 cause competitive harm to the person or business, and only insofar as the claim directly applies to the records 18 19 requested.

The information included under this exemption includes all trade secrets and commercial or financial information obtained by a public body, including a public pension fund, from a private equity fund or a privately held company within the investment portfolio of a private equity fund as a result of either investing or evaluating a potential investment of public funds in a private equity

fund. The exemption contained in this item does not apply 1 2 to the aggregate financial performance information of a 3 private equity fund, nor to the identity of the fund's managers or general partners. The exemption contained in 4 this item does not apply to the identity of a privately 5 6 held company within the investment portfolio of a private 7 equity fund, unless the disclosure of the identity of a 8 privately held company may cause competitive harm.

9 Nothing contained in this paragraph (g) shall be 10 construed to prevent a person or business from consenting 11 to disclosure.

12 (h) Proposals and bids for any contract, grant, or agreement, including information which 13 if it were 14 disclosed would frustrate procurement or give an advantage 15 to any person proposing to enter into a contractor 16 agreement with the body, until an award or final selection 17 is made. Information prepared by or for the body in preparation of a bid solicitation shall be exempt until an 18 award or final selection is made. 19

(i) Valuable formulae, computer geographic systems,
designs, drawings, and research data obtained or produced
by any public body when disclosure could reasonably be
expected to produce private gain or public loss. The
exemption for "computer geographic systems" provided in
this paragraph (i) does not extend to requests made by
news media as defined in Section 2 of this Act when the

requested information is not otherwise exempt and the only purpose of the request is to access and disseminate information regarding the health, safety, welfare, or legal rights of the general public.

5 (j) The following information pertaining to 6 educational matters:

7 (i) test questions, scoring keys, and other
8 examination data used to administer an academic
9 examination;

10 (ii) information received by a primary or 11 secondary school, college, or university under its 12 procedures for the evaluation of faculty members by 13 their academic peers;

14 (iii) information concerning a school or 15 university's adjudication of student disciplinary 16 cases, but only to the extent that disclosure would 17 unavoidably reveal the identity of the student; and

18 (iv) course materials or research materials used19 by faculty members.

20 Architects' plans, engineers' technical (k) submissions, and other construction related technical 21 22 documents for projects not constructed or developed in 23 whole or in part with public funds and the same for 24 projects constructed or developed with public funds, 25 including, but not limited to, power generating and and other transmission 26 distribution stations and

distribution facilities, water treatment facilities,
 airport facilities, sport stadiums, convention centers,
 and all government owned, operated, or occupied buildings,
 but only to the extent that disclosure would compromise
 security.

6 (1) Minutes of meetings of public bodies closed to the 7 public as provided in the Open Meetings Act until the 8 public body makes the minutes available to the public 9 under Section 2.06 of the Open Meetings Act.

10 (m) Communications between a public body and an 11 attorney or auditor representing the public body that 12 would not be subject to discovery in litigation, and materials prepared or compiled by or for a public body in 13 14 anticipation of a criminal, civil, or administrative 15 proceeding upon the request of an attorney advising the 16 public body, and materials prepared or compiled with 17 respect to internal audits of public bodies.

(n) Records relating to a public body's adjudication
of employee grievances or disciplinary cases; however,
this exemption shall not extend to the final outcome of
cases in which discipline is imposed.

(o) Administrative or technical information associated
 with automated data processing operations, including, but
 not limited to, software, operating protocols, computer
 program abstracts, file layouts, source listings, object
 modules, load modules, user guides, documentation

pertaining to all logical and physical design of computerized systems, employee manuals, and any other information that, if disclosed, would jeopardize the security of the system or its data or the security of materials exempt under this Section.

6 (p) Records relating to collective negotiating matters 7 bodies and their between public employees or 8 representatives, except that any final contract or 9 agreement shall be subject to inspection and copying.

(q) Test questions, scoring keys, and other
 examination data used to determine the qualifications of
 an applicant for a license or employment.

13 (r) The records, documents, and information relating 14 real estate purchase negotiations until to those 15 negotiations have been completed or otherwise terminated. 16 With regard to a parcel involved in a pending or actually 17 and reasonably contemplated eminent domain proceeding under the Eminent Domain Act, records, documents, and 18 19 information relating to that parcel shall be exempt except 20 as may be allowed under discovery rules adopted by the 21 Illinois Supreme Court. The records, documents, and information relating to a real estate sale shall be exempt 22 23 until a sale is consummated.

(s) Any and all proprietary information and records
 related to the operation of an intergovernmental risk
 management association or self-insurance pool or jointly

self-administered health and accident cooperative or pool. 1 2 (including Insurance or self-insurance any 3 risk management intergovernmental association or self-insurance pool) claims, loss or risk management 4 5 information, records, data, advice, or communications.

6 (t) Information contained in or related to 7 examination, operating, or condition reports prepared by, on behalf of, or for the use of a public body responsible 8 9 regulation supervision financial for the or of 10 institutions, insurance companies, or pharmacy benefit 11 managers, unless disclosure is otherwise required by State 12 law.

(u) Information that would disclose or might lead to
the disclosure of secret or confidential information,
codes, algorithms, programs, or private keys intended to
be used to create electronic signatures under the Uniform
Electronic Transactions Act.

(v) Vulnerability assessments, security measures, and 18 19 response policies or plans that are designed to identify, 20 prevent, or respond to potential attacks upon а 21 community's population or systems, facilities, or 22 installations, but only to the extent that disclosure 23 could reasonably be expected to expose the vulnerability 24 or jeopardize the effectiveness of the measures, policies, 25 or plans, or the safety of the personnel who implement 26 them or the public. Information exempt under this item may

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include such things as details pertaining to the mobilization or deployment of personnel or equipment, to the operation of communication systems or protocols, to cybersecurity vulnerabilities, or to tactical operations.

(w) (Blank).

6 (x) Maps and other records regarding the location or 7 security of generation, transmission, distribution, 8 storage, gathering, treatment, or switching facilities 9 owned by a utility, by a power generator, or by the 10 Illinois Power Agency.

11 (y) Information contained in or related to proposals, 12 bids, negotiations related to or electric power procurement under Section 1-75 of the Illinois Power 13 Agency Act and Section 16-111.5 of the Public Utilities 14 15 Act that is determined to be confidential and proprietary 16 by the Illinois Power Agency or by the Illinois Commerce 17 Commission.

Information about 18 (Z) students exempted from disclosure under Section 10-20.38 or 34-18.29 of the 19 20 School Code, and information about undergraduate students enrolled at an institution of higher education exempted 21 22 from disclosure under Section 25 of the Illinois Credit 23 Card Marketing Act of 2009.

(aa) Information the disclosure of which is exempted
 under the Viatical Settlements Act of 2009.

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(bb) Records and information provided to a mortality

review team and records maintained by a mortality review
 team appointed under the Department of Juvenile Justice
 Mortality Review Team Act.

4 (cc) Information regarding interments, entombments, or 5 inurnments of human remains that are submitted to the 6 Cemetery Oversight Database under the Cemetery Care Act or 7 the Cemetery Oversight Act, whichever is applicable.

8 (dd) Correspondence and records (i) that may not be 9 disclosed under Section 11-9 of the Illinois Public Aid 10 Code or (ii) that pertain to appeals under Section 11-8 of 11 the Illinois Public Aid Code.

12 The names, addresses, or other (ee) personal 13 information of persons who are minors and are also 14 participants and registrants in programs of park 15 districts, forest preserve districts, conservation 16 districts, recreation agencies, and special recreation 17 associations.

18 (ff) The names, addresses, or other personal 19 information of participants and registrants in programs of 20 park districts, forest preserve districts, conservation 21 districts, recreation agencies, and special recreation 22 associations where such programs are targeted primarily to 23 minors.

(gg) Confidential information described in Section
1-100 of the Illinois Independent Tax Tribunal Act of
2012.

1 (hh) The report submitted to the State Board of 2 Education by the School Security and Standards Task Force 3 under item (8) of subsection (d) of Section 2-3.160 of the 4 School Code and any information contained in that report.

5 (ii) Records requested by persons committed to or detained by the Department of Human Services under the 6 7 Sexually Violent Persons Commitment Act or committed to 8 the Department of Corrections under the Sexually Dangerous 9 Persons Act if those materials: (i) are available in the 10 library of the facility where the individual is confined; 11 (ii) include records from staff members' personnel files, 12 staff rosters, or other staffing assignment information; or (iii) are available through an administrative request 13 14 to the Department of Human Services or the Department of 15 Corrections.

(jj) Confidential information described in Section
 5-535 of the Civil Administrative Code of Illinois.

(kk) The public body's credit card numbers, debit card 18 19 numbers, bank account numbers, Federal Employer 20 Identification Number, security code numbers, passwords, and similar account information, the disclosure of which 21 22 could result in identity theft or impression or defrauding 23 of a governmental entity or a person.

(11) Records concerning the work of the threat
 assessment team of a school district, including, but not
 limited to, any threat assessment procedure under the

School Safety Drill Act and any information contained in
 the procedure.

3 (mm) Information prohibited from being disclosed under 4 subsections (a) and (b) of Section 15 of the Student 5 Confidential Reporting Act.

6 (nn) Proprietary information submitted to the 7 Environmental Protection Agency under the Drug Take-Back 8 Act.

9 (oo) Records described in subsection (f) of Section
10 3-5-1 of the Unified Code of Corrections.

11 (pp) Any and all information regarding burials, 12 interments, or entombments of human remains as required to 13 be reported to the Department of Natural Resources 14 pursuant either to the Archaeological and Paleontological 15 Resources Protection Act or the Human Remains Protection 16 Act.

<u>(qq)</u> (pp) Reports described in subsection (e) of
 Section 16-15 of the Abortion Care Clinical Training
 Program Act.

20 <u>(rr)</u> (pp) Information obtained by a certified local 21 health department under the Access to Public Health Data 22 Act.

23 <u>(ss)</u> (pp) For a request directed to a public body that 24 is also a HIPAA-covered entity, all information that is 25 protected health information, including demographic 26 information, that may be contained within or extracted

from any record held by the public body in compliance with 1 2 State and federal medical privacy laws and regulations, 3 including, but not limited to, the Health Insurance Portability and Accountability Act and its regulations, 45 4 CFR Parts 160 and 164. As used in this paragraph, 5 "HIPAA-covered entity" has the meaning given to the term 6 7 "covered entity" in 45 CFR 160.103 and "protected health 8 information" has the meaning given to that term in 45 CFR 9 160.103.

10 (1.5) Any information exempt from disclosure under the 11 Judicial Privacy Act shall be redacted from public records 12 prior to disclosure under this Act.

(2) A public record that is not in the possession of a public body but is in the possession of a party with whom the agency has contracted to perform a governmental function on behalf of the public body, and that directly relates to the governmental function and is not otherwise exempt under this Act, shall be considered a public record of the public body, for purposes of this Act.

20 (3) This Section does not authorize withholding of 21 information or limit the availability of records to the 22 public, except as stated in this Section or otherwise provided 23 in this Act.

24 (Source: P.A. 102-38, eff. 6-25-21; 102-558, eff. 8-20-21;
25 102-694, eff. 1-7-22; 102-752, eff. 5-6-22; 102-753, eff.
26 1-1-23; 102-776, eff. 1-1-23; 102-791, eff. 5-13-22; 102-982,

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1 eff. 7-1-23; 102-1055, eff. 6-10-22; 103-154, eff. 6-30-23; 2 103-423, eff. 1-1-24; 103-446, eff. 8-4-23; 103-462, eff. 3 8-4-23; 103-540, eff. 1-1-24; 103-554, eff. 1-1-24; revised 4 9-7-23.)

5 Section 85. The Counties Code is amended by changing 6 Sections 3-4000, 3-4000.1, 3-4001, 3-4002, 3-4003, 3-4004, 7 3-4004.2, 3-4005, 3-4007, 3-4008.1, 3-4009, 3-4010.1, and 8 3-4014 as follows:

9 (55 ILCS 5/3-4000) (from Ch. 34, par. 3-4000)

10 Sec. 3-4000. Legislative declaration. The General Assembly 11 recognizes that quality legal representation in criminal, juvenile delinquency, and dependency proceedings and related 12 matters is a constitutional proceedings is a fundamental right 13 14 of the people of the State of Illinois and that there should be 15 distinction in the availability of quality legal no representation based upon a person's ability inability to pay. 16 Therefore, it is the intent of the General Assembly to provide 17 for <u>an</u> effective county public <u>defense</u> system defender systems 18 19 throughout the State and encourage the active and substantial 20 participation of the private bar in the representation of 21 accused people indigent defendants.

22 (Source: P.A. 87-111.)

23

(55 ILCS 5/3-4000.1) (from Ch. 34, par. 3-4000.1)

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Sec. 3-4000.1. Definitions. In this Division, except when 1 2 a particular context clearly requires a different meaning, the 3 following definitions apply: "Board" means the county board of commissioners. 4 5 "President" means the president, speaker, or chair of the 6 county board. 7 "Public defender" means a county chief public defender 8 appointed to the office of public defender by one or more 9 counties under Section 3-4001, 3-4002, or 3-4003. 10 "State Public Defender" has the meaning ascribed to it in 11 Section 3 of the State Public Defender Act. 12 (Source: P.A. 87-111.) 13 (55 ILCS 5/3-4001) (from Ch. 34, par. 3-4001) Sec. 3-4001. Public defender in counties over 35,000. In 14 15 each county of this State containing 35,000 or more 16 inhabitants there is created the Office of Public Defender and the person or persons to be appointed to such 17 office shall be known as the Public Defender. No person shall 18 19 be eligible to or hold such office unless he is duly licensed 20 as an attorney and counsellor-at-law in this State. 21 (Source: P.A. 86-962.)

22 (55 ILCS 5/3-4002) (from Ch. 34, par. 3-4002)

Sec. 3-4002. Public defender in counties of less than
35,000. In each county of this State containing less than

1 35,000 inhabitants, the county board may, by resolution, 2 create the <u>Office</u> office of Public Defender and the person 3 appointed to such office shall be known as the Public 4 Defender. No person shall be eligible to or hold such office 5 unless he or she is duly licensed as an attorney at law in this 6 State.

7 (Source: P.A. 86-962.)

8 (55 ILCS 5/3-4003) (from Ch. 34, par. 3-4003)

9 Sec. 3-4003. Public defender in collaboration within the 10 same judicial circuit adjoining counties. Any 2 or more 11 adjoining counties of this State that are within the same judicial circuit τ may, by joint resolution of the several 12 13 county boards involved, create a common Office office of 14 Public Defender for the counties so joined or allow 15 representation in one county by the public defender appointed 16 in the collaborating county. The person or persons appointed to the Office such office shall be known as the Public 17 Defender. No person shall be eligible to or hold the Office 18 19 such office unless he or she is duly licensed as an attorney at law in this State. 20

21 (Source: P.A. 86-962.)

22 (55 ILCS 5/3-4004) (from Ch. 34, par. 3-4004)

Sec. 3-4004. Appointment of Public Defender in counties
 under 1,000,000. When a vacancy occurs in the position of

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public defender, the State Public Defender shall nominate and 1 2 the State Public Defender Commission shall appoint a properly 3 qualified public defender using the application and selection process developed under Section 35 of the State Public 4 5 Defender Act, As soon as may be after this Division becomes 6 applicable to a county with a population under 1,000,000, the 7 judges of the Circuit Court of the circuit in which the county 8 located shall, by a majority vote of the entire number of is 9 those judges, appoint to the office of Public Defender a 10 properly qualified person, who shall hold office, his death or 11 resignation not intervening, at the pleasure of the -judges 12 competent to appoint. Whenever a vacancy occurs in the office 13 shall be filled in the same manner, and the person appointed to fill the vacancy shall have the same tenure of office. 14 (Source: P.A. 86-962; 87-111.) 15

16 (55 ILCS 5/3-4004.2) (from Ch. 34, par. 3-4004.2)

Sec. 3-4004.2. Qualifications of Public Defender and terms of employment in counties over <u>35,000</u> 1,000,000. In counties with a population over 1,000,000, the following qualifications and terms of employment shall apply:

(a) <u>The public defender shall be</u> The president shall
 select as Public Defender only a person with the following
 qualifications: an attorney whose practice of law has
 clearly demonstrated experience in the representation of
 persons accused of crime; who has been licensed to

1 practice law in this State or in another state for at least 2 5 years; who has had administrative experience; and who is 3 dedicated to the goals of providing high quality 4 representation for eligible persons and to improving the 5 quality of defense services generally.

6 (b) The Public Defender shall devote full time to the 7 duties of the public defender system and shall not 8 otherwise engage in the practice of law.

9 (c) <u>Once approved, the</u> The Public Defender once 10 approved by the Board shall serve for 6 years and may be 11 removed by the President only for good cause or 12 dereliction of duty after notice and a hearing before the 13 State Public Defender Commission Board. The effective date of this amendatory Act of 1991 shall be deemed the 14 15 commencement of the term of the current public defender.

16 (d) (Blank). The Public Defender's compensation shall 17 be set at a level that is commensurate with his qualifications and experience and professionally 18 19 appropriate with the responsibility of the position. The 20 Public Defender's compensation shall be comparable with 21 that paid to circuit court judges, but in no event shall be 22 more than that of the State's Attorney of the county. 23 (Source: P.A. 87-111.)

24 (55 ILCS 5/3-4005) (from Ch. 34, par. 3-4005)

25 Sec. 3-4005. Oath of office. The person appointed as

Public Defender, before entering on the duties of his office, shall take and subscribe an oath of office in writing before one of the judges <u>qualified to administer it</u> competent to appoint, which oath shall be filed in the office of the County Clerk.

6 (Source: P.A. 86-962.)

7 (55 ILCS 5/3-4007) (from Ch. 34, par. 3-4007)

8 Sec. 3-4007. Compensation.

9 (a) The public defender shall be paid out of the county 10 treasury, and, subject to appropriation, shall be paid by the 11 Department of Revenue out of the Personal Property Tax 12 Replacement Fund or the General Revenue Fund as provided in subsection (b), as the sole compensation for his or her 13 14 services a salary in an amount fixed by the County Board. When 15 a Public Defender in a county of 30,000 or more population is 16 receiving not less than 90% of the compensation of the State's Attorney of such county, that Public Defender shall not engage 17 18 in the private practice of law.

(b) The State must pay 66 2/3% of the public defender's 19 20 annual salary. If the public defender is employed full-time in 21 that capacity, his or her salary must be at least equal to 90% 22 that county's State's Attorney's attorney's of annual 23 compensation and will be eligible for the same amount of 24 reimbursement as that county's State's Attorney under Section 4-2001. Funding for assistant public defenders must be at 25

1 least proportionate to that of assistant State's Attorneys, 2 including supplements for counties housing certain State institutions as described Section 4-2001 of the Counties Code. 3 Subject to appropriation, these amounts furnished by the State 4 5 shall be payable monthly by the Department of Revenue out of 6 the Personal Property Tax Replacement Fund or the General 7 Revenue Fund to the county in which each Public Defender is 8 employed.

9 (c) In cases where 2 or more adjoining counties have 10 joined to form a common office of Public Defender <u>or otherwise</u> 11 <u>collaborate under Section 3-4003</u>, the salary of the Public 12 Defender shall be set and paid as provided by a joint 13 resolution of the various county boards involved.

14 (Source: P.A. 97-72, eff. 7-1-11.)

15 (55 ILCS 5/3-4008.1) (from Ch. 34, par. 3-4008.1)

16 Sec. 3-4008.1. Assistant public defenders Assistants in counties over 1,000,000. The Public Defender in counties with 17 a population over 1,000,000 shall appoint assistants, all duly 18 licensed practitioners, as that Public Defender shall deem 19 20 necessary for the proper discharge of the duties of the 21 office, who shall serve at the pleasure of the Public 22 Defender. The Public Defender shall also, in like manner, appoint clerks and other employees necessary 23 for the 24 transaction of the business of the office. The compensation of 25 and the appropriate number of assistants, clerks, and

HB5842 - 38 - LRB103 40494 RLC 72946 b 1 employees shall be fixed by the County Board and paid out of 2 the county treasury. (Source: P.A. 87-111.) 3 (55 ILCS 5/3-4009) (from Ch. 34, par. 3-4009)

4 5 Sec. 3-4009. Office quarters; expenses. The County Boards 6 Board shall provide suitable office quarters for the use of 7 the Public Defender, and shall pay out of the county treasury for necessary office, travel and other expenses incurred in 8 9 the defense of cases, including, but not limited to, social 10 workers, investigators, expert witnesses, mitigators, and 11 administrative staff. In counties of less than 500,000 population, such payment shall be made after the circuit court 12 13 of the county approves such expenses as being necessary and 14 proper. In cases where 2 or more adjoining counties have 15 joined to form a common office of Public Defender or otherwise 16 collaborate under Section 3-4003, the expenses incurred under this Section shall be paid as provided for in a joint 17 18 resolution of the various county boards involved.

(Source: P.A. 86-962.) 19

20 (55 ILCS 5/3-4010.1) (from Ch. 34, par. 3-4010.1) 21 Sec. 3-4010.1. Records; reports in counties 22 1,000,000. The public defender in counties with a population 23 over 35,000 1,000,000 shall keep a record of the services 24 rendered by the public defender him and prepare and file

HB5842 - 39 - LRB103 40494 RLC 72946 b quarterly with the president and Commission a written report 1 2 of those services. If 2 or more adjoining counties have joined 3 to form a common Office of public defender or otherwise collaborate under Section 3-4003, the public defender so 4 5 appointed shall file his or her quarterly report with each of 6 the several county boards involved. 7 (Source: P.A. 87-111.) 8 (55 ILCS 5/3-4014) Sec. 3-4014. Public Defender Fund. 9 10 (a) (Blank). 11 (b) The Public Defender Fund is created as a special fund 12 in the State treasury. All money in the Public Defender Fund 13 shall be used, subject to appropriation, by the State Public 14 Defender Illinois Supreme Court to provide funding to counties 15 with a population of 3,000,000 or less for use by public 16 defenders for and public defender services and related expenses pursuant to this Section 3-4014. 17 18 (Source: P.A. 102-1104, eff. 12-6-22; 103-8, eff. 7-1-23.) 19 (55 ILCS 5/3-4004.1 rep.) 20 (55 ILCS 5/3-4008 rep.) 21 (55 ILCS 5/3-4010 rep.) (55 ILCS 5/3-4011 rep.) 22 23 (55 ILCS 5/3-4013 rep.) 24 Section 90. The Counties Code is amended by repealing

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1 Sections 3-4004.1, 3-4008, 3-4010, 3-4011, and 3-4013.

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